

RELEASED IN PART
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TO AMEMBASSY KIGALI IMMEDIATE

C O N F I D E N T I A L STATE 127210

FOR CHARGE WHALEY FROM COORDINATOR FRIEDMAN

E.O. 12356: DECL: OADR
TAGS: AMGT, RW
SUBJECT: OFFICIAL - INFORMAL

1. PETER, PLEASE CHECK THIS DRAFT REPORT CARD ON THE BENCHMARKS WE LEFT WITH GOR IN LATE APRIL AND PROVIDE YOUR COMMENTS BY 01 BY THE OPENING OF BUSINESS IN WASHINGTON THURSDAY, MAY 25. THIS IS AN AF (STATE-ONLY) DRAFT THAT SHOULD NOT BE CIRCULATED. WE LOOK FORWARD TO GETTING YOUR COMMENTS BEFORE THE MORNING TELECONFERENCE.

2. BEGIN TEXT:

KIBEHO INVESTIGATION: MARKER: WE AND THE INTERNATIONAL
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COMMUNITY DEMANDED AN INDEPENDENT INVESTIGATION AND PUNISHMENT FOR ANY OF THOSE DEEMED CULPABLE.

STATUS: THE INVESTIGATION WAS INDEPENDENT BUT MADE NO RECOMMENDATION FOR DISCIPLINARY ACTION IN THE RPA, RESTRICTING ITSELF TO CALLING ON THE GOR TO INVESTIGATE "INDIVIDUAL RESPONSIBILITIES" AND WHAT WENT WRONG.

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WE HAVE A REPORT THAT COL. IBINGER WHO WAS IN CHARGE OF THINGS AT KIBEHO AND THE RPA COLONEL

WHO WAS CINC IN GIKONGORO HAVE BEEN SUSPENDED AND ARE UNDER HOUSE ARREST. THERE HAS BEEN NO PUBLICITY OF SUCH DISCIPLINARY MEASURES.

EVALUATION: THE GOR MET THE THRESHOLD REQUIREMENT. A CLEAR PLUS. THE REPORTED SUSPENSIONS OF THE TWO OFFICERS WOULD BE A BIG PLUS. IT SEEMS WE HAVE A PRETTY GOOD STORY HERE, PARTICULARLY IF THIS LAST ELEMENT IS CONFIRMED. HOWEVER, ENTHUSIASM MUST BE TEMPERED BY THE FACT THAT SOME IN THE RPA AND THE GOR APPARENTLY ENGAGED IN A WHOLESALE ATTEMPT TO HIDE BODIES AND DELUDE THE RWANDAN PUBLIC AND THE INTERNATIONAL COMMUNITY ON WHAT TOOK PLACE. HOW HIGH THE RESPONSIBILITY FOR THIS DECEPTION GOES IS UNCLEAR, BUT IT IS HARD TO BELIEVE THAT SOME IN AUTHORITY DID NOT KNOW WHAT WAS GOING ON. WE DON'T KNOW HOW THE GOR HAS PUBLICLY HANDLED THE RESULTS OF THE KIBEHO INQUIRY, PARTICULARLY THOSE ELEMENTS THAT CONTRADICT THE "OFFICIAL STORY".

UNAMIR RENEWAL: MARKER: WE ASKED THAT THE GOR CONSTRUCTIVELY NEGOTIATE A RENEWED UNAMIR MANDATE.

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STATUS: THE GOR'S POSITION IS VERY FAR FROM WHAT THE INTERNATIONAL COMMUNITY HAS BEEN SEEKING. IN FACT, IT SEEMS TO BE A GRUDGING CONCESSION ON THE WAY TO WHAT THE GOR HAS SAID ITS GOAL IS: TOTAL WITHDRAWAL OF UNAMIR.

EVALUATION: THE NEGOTIATION ON THIS SUBJECT STILL HAS A WAY TO GO. THUS FAR, THE GOR IS COMING UP SHORT ON ITS PROMISE TO WORK CONSTRUCTIVELY WITH THE UN ON THE MANDATE.

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PUBLIC VILIFICATION OF UN AND NGOS: MARKER: WE ASKED THAT THE GOVERNMENT HALT ITS PUBLIC RELATION CAMPAIGN AGAINST UNAMIR AND THE NGOS.

STATUS: THE CAMPAIGNS CONTINUE. UNAMIR'S BIZIMUNGU FILS CAPER HAS NOT HELPED. BUT EVEN BEFORE THIS EVENT THERE WAS NO EVIDENCE THAT THE GOR WAS HEEDING OUR REQUEST. TWO DAYS AFTER WE MADE THE REQUEST, THE GOR ORGANIZED AN ANTI-UNAMIR RALLY.

EVALUATION: THE GOR HAS NOT MOVED IN OUR DIRECTION, STICKING TO A LINE THAT CONTINUED BEFORE AS WELL AS AFTER THE BIZIMUNGU ADVENTURE.

BORDER CLOSURE: MARKER: WE ASKED THAT THE BORDER BE REOPENED TO FOOD SHIPMENTS.

STATUS: IT HAS NOT BEEN REOPENED.

EVALUATION: THE GOR HAS NOT RESPONDED POSITIVELY ON THIS ONE.

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DETENTION PRACTICES: MARKER: WE ASKED THAT THE GOR SLOW DOWN DETENTIONS, ADOPT TRANSPARENT PROCEDURES AND CRITERIA FOR ARREST, RELEASE THOSE DETAINED ON MINOR CHARGES, RELEASE THE VERY OLD AND YOUNG. KAGAME SAID THAT SECURITY FORCES HAD BEEN TOLD TO CONCENTRATE ON KEY OFFENDERS.

STATUS: THE PRISON POPULATION CONTINUES TO GROW RAPIDLY, NOW TOTALING ABOUT 44,000. INTAKE DOES NOT SEEM TO HAVE SLOWED. BUT WE HAVE ALSO BEEN TOLD THAT ORDERS HAVE GONE OUT TO GO EASY ON ARRESTS FOR THE MOMENT AND THAT SOME PRISONERS IN SOME DISTRICTS HAVE BEEN RELEASED.

EVALUATION: THE SITUATION IS TO SAY THE LEAST, MIXED. THE INTAKE CONTINUES BUT APPARENTLY AT A SOMEWHAT REDUCED RATE AT LEAST RELATIVE TO THE INCREASED SUPPLY OF POTENTIAL DETAINEES AMONG THE FORMER IDPERS.

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TREATMENT OF FORMER IDP CAMP INMATES: MARKER: WE ASKED THAT FORMER IDP'S BE BROUGHT HOME WITHOUT PHYSICAL VIOLENCE OR INTIMIDATION.

STATUS: ALTHOUGH THERE WAS INITIAL HARASSMENT OF RETURNEES, IT SEEMS THAT BY IN LARGE THIS MAY BE THE CASE THROUGH ORDERS OF KIGALI. THE SAME REPORTS SUGGEST THAT THERE CONTINUES TO BE AN INTERNAL STRUGGLE ABOUT THIS POLICY.

EVALUATION: A CLEAR PLUS.

WORLD BANK EMERGENCY LOAN: MARKER: WE ASKED THE
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GOVERNMENT TO SIGN UP WITH THE FRENCH PURCHASE AGENT AND RATIFY THE OVERALL AGREEMENT.

STATUS: FRENCH AND GOR WILL NEGOTIATE FINAL TERMS AT THE BEGINNING OF JUNE. RATIFICATION STILL IS "IN THE WORKS". THE BANK IS STILL PRESSING BOTH ISSUES.

EVALUATION: THE DELAY IN NEGOTIATIONS APPARENTLY CAUSED BY BOTH THE FRENCH AND THE GOR SCHEDULING DIFFICULTIES. THE BANK CANNOT EXPLAIN WHY THE RATIFICATION HAS NOT TAKEN PLACE. THE GOR FOR SOME REASON IS STILL ON THE SLOW RATIFICATION TRACK.

APPOINTMENT OF FOREIGN MAGISTRATES: MARKER: SORT OF A

SUB-MARKER. APPOINTMENT OF FOREIGN MAGISTRATES WAS DISCUSSED. AND THE GOR INDICATED IT WAS IN THE WORKS.

STATUS: NO INDICATION OF MOTION ON THIS ONE.

GRADE: SOME PLUSES. MORE MINUSES OR AT LEAST MARKERS THAT ARE STILL JUST LAYING THERE. ONE BIG AND PENDING ISSUE IS UNAMIR. BUT IT SEEMS THAT IN GENERAL THE GOR IS ON THE SAME COURSE IT WAS A MONTH AGO, WHILE TACKLING HERE AND THERE BEFORE OVERWHELMING INTERNATIONAL PRESSURE. THEY GIVE JUST ENOUGH TO GET BY. IN THE MEANTIME, THE INTERNATIONAL COMMUNITY IS DOING A BETTER JOB ON

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DELIVERING AID AND WE MAY HAVE TURNED THE CORNER IN TRYING
TO HELP THE RWANDANS DEAL WITH THE QUESTION OF THE
GENOCIDE. END TEXT CHRISTOPHER

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